JENNIFER MORLEY, PH.D.
PRESIDENT
jennifermorley@tampabay.rr.com

JAMES MICHAEL SHAW, JR., ESQ. LEGAL PANEL CHAIR jshaw@butler.legal



October 19, 2018

Via First Class Mail

Kim Bogart Chief of Police 6739 Adams St. New Port Richey, Florida 34652

AMERICAN CIVIL LIBERTIES UNION OF FLORIDA, GREATER TAMPA CHAPTER

4023 N. ARMENIA AVE. SUITE 450 TAMPA, FL 33607 WWW.ACLUFL.ORG

Re: Florida Security of Communications Act inquiry

Dear Chief Bogart:

We are writing for clarification of your Department's policy regarding the enforcement of the Florida Security of Communications Act, Fla. Stat. §§ 934.01-934.50. We also write to encourage your Department, if it has not already, to adopt the policies of several Florida law-enforcement agencies to not arrest or otherwise harass citizens who make audio or video recordings of the conduct of police officers while interacting with members of the public.

As a general matter, the law is well settled, in Florida and other jurisdictions within the Eleventh Circuit, that audio and video recording of law-enforcement officers is constitutionally protected speech, subject only to reasonable time, place, and manner restrictions. Specifically, the Eleventh Circuit has held that the "First Amendment protects the right to gather information about what public officials do on public property, and specifically, a right to record matters of public interest." *Smith v. City of Cumming*, 212 F.3d 1332, 1333 (11th Cir. 2000).

AMERICAN CIVIL LIBERTIES UNION OF FLORIDA, GREATER TAMPA CHAPTER In *McDonough v. Fernandez-Rundle*, the Eleventh Circuit ruled that the Communications Act did not apply to a plaintiff's recording of a sitdown meeting with police officials because the officials "failed to exhibit the expectation of privacy the statute requires." 862 F.3d 1314, 1319 (11th Cir. 2017). Specifically, the defendants never stated the meeting was confidential, did not prohibit the taking of notes, and did not have any rules posted prohibiting any such recording. *Id.* The court further noted that its interpretation of the wiretapping statute was firmly grounded on Florida state-court decisions. *Id.* at 1320 (citing *State v. Inciarrano*, 473 So. 2d 1272 (Fla. 1985); *Shapiro v. State*, 390 So. 2d 344 (Fla. 1980); *State v. Smith*, 641 So. 2d 849 (Fla. 1994); *Dep't of Ag. & Consumer Serv. v. Edwards*, 654 So. 2d 628 (1st DCA 1995)).

In *Ballance v. City of Greenacres*, 502008CDA012194XXXXMB (Fla. 15th Jud. Cir. Filed Apr. 30, 2008), a Palm Beach County Circuit Court issued a declaratory judgment declaring that "Chapter 934 of the Florida Statutes does not prohibit the audiotaping of oral communications by public officials, without their consent, while performing their official duties in public places." The court explained: "The public is entitled to be on the public street, and, as a result, the activities and communications of the police are public and not private. If other people are free to hear the police officer's communications during the course of doing his duties on the public street, then no subjective expectation of privacy is reasonable and Chapter 934 does not bar anyone from intercepting these communications via audiotape recorder."

We respectfully request your written response to our inquiry within sixty days, and feel free to contact James Michael Shaw, Jr., Esq., at 813-594-5603 with any questions you have.

Sincerely,

AMERICAN CIVIL LIBERTIES UNION OF FLORIDA, GREATER TAMPA CHAPTER

> Jennifer Morley, Ph.D. President, ACLU of Florida, Greater Tampa Chapter

James Michael Shaw, Jr., Esq. Legal Panel Chair, ACLU of Florida, Greater Tampa Chapter

cc: Office of the State Attorney for the Sixth Judicial Circuit

¹ The Pinellas County Sheriff's Office policy, described in a 2016 Tampa Bay Times article, offers a strong model for achieving compliance with the First Amendment by advising "deputies to 'assume every camera or phone is recording their activities' and to 'not order any person to stop observing, photographing or recording' unless it threatens someone's safety or interferes with law enforcement duties." Zachary T. Sampson, *Is video taping police against the law in Florida? Experts say no, but it's still a risk*, TAMPA BAY TIMES, July 8, 2016, available at http://www.tampabay.com/news/courts/is-video-taping-police-against-the-law-in-florida-experts-say-no-but-its/2284638.

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JAMES MICHAEL SHAW, JR., ESQ. LEGAL PANEL CHAIR T/813.594.5603 jshaw@butler.legal



October 19, 2018

Via First Class Mail

Gerard DeCanio Chief of Police 6333 Ridge Rd. Port Richey, Florida 34668

AMERICAN CIVIL LIBERTIES UNION OF FLORIDA, GREATER TAMPA CHAPTER

4023 N. ARMENIA AVE. SUITE 450 TAMPA, FL 33607 WWW.ACLUFL.ORG

Re: Florida Security of Communications Act inquiry

Dear Chief DeCanio:

We are writing for clarification of your Department's policy regarding the enforcement of the Florida Security of Communications Act, Fla. Stat. §§ 934.01-934.50. We also write to encourage your Department, if it has not already, to adopt the policies of several Florida law-enforcement agencies to not arrest or otherwise harass citizens who make audio or video recordings of the conduct of police officers while interacting with members of the public.

As a general matter, the law is well settled, in Florida and other jurisdictions within the Eleventh Circuit, that audio and video recording of law-enforcement officers is constitutionally protected speech, subject only to reasonable time, place, and manner restrictions. Specifically, the Eleventh Circuit has held that the "First Amendment protects the right to gather information about what public officials do on public property, and specifically, a right to record matters of public interest." *Smith v. City of Cumming*, 212 F.3d 1332, 1333 (11th Cir. 2000).

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cc: Office of the State Attorney for the Sixth Judicial Circuit

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JAMES MICHAEL SHAW, JR., ESQ. LEGAL PANEL CHAIR T/813.594.5603 jshaw@butler.legal



October 19, 2018

Via First Class Mail

Ray Velboom Chief of Police 38030 Meridian Ave. Dade City, Florida 33525

AMERICAN CIVIL LIBERTIES UNION OF FLORIDA, GREATER TAMPA CHAPTER

4023 N. ARMENIA AVE. SUITE 450 TAMPA, FL 33607 WWW.ACLUFL.ORG

Re: Florida Security of Communications Act inquiry

Dear Chief Velboom:

We are writing for clarification of your Department's policy regarding the enforcement of the Florida Security of Communications Act, Fla. Stat. §§ 934.01-934.50. We also write to encourage your Department, if it has not already, to adopt the policies of several Florida law-enforcement agencies to not arrest or otherwise harass citizens who make audio or video recordings of the conduct of police officers while interacting with members of the public.

As a general matter, the law is well settled, in Florida and other jurisdictions within the Eleventh Circuit, that audio and video recording of law-enforcement officers is constitutionally protected speech, subject only to reasonable time, place, and manner restrictions. Specifically, the Eleventh Circuit has held that the "First Amendment protects the right to gather information about what public officials do on public property, and specifically, a right to record matters of public interest." *Smith v. City of Cumming*, 212 F.3d 1332, 1333 (11th Cir. 2000).

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We respectfully request your written response to our inquiry within sixty days, and feel free to contact James Michael Shaw, Jr., Esq., at 813-594-5603 with any questions you have.

Sincerely,

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> Jennifer Morley, Ph.D. President, ACLU of Florida, Greater Tampa Chapter

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cc: Office of the State Attorney for the Sixth Judicial Circuit

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JAMES MICHAEL SHAW, JR., ESQ. LEGAL PANEL CHAIR T/813.594.5603 jshaw@butler.legal



October 19, 2018

Via First Class Mail

Derek Brewer Chief of Police 6118 8th Street Zephyrhills, Florida 33542

AMERICAN CIVIL LIBERTIES UNION OF FLORIDA, GREATER TAMPA CHAPTER

4023 N. ARMENIA AVE. SUITE 450 TAMPA, FL 33607 WWW.ACLUFL.ORG

Re: Florida Security of Communications Act inquiry

Dear Chief Brewer:

We are writing for clarification of your Department's policy regarding the enforcement of the Florida Security of Communications Act, Fla. Stat. §§ 934.01-934.50. We also write to encourage your Department, if it has not already, to adopt the policies of several Florida law-enforcement agencies to not arrest or otherwise harass citizens who make audio or video recordings of the conduct of police officers while interacting with members of the public.

As a general matter, the law is well settled, in Florida and other jurisdictions within the Eleventh Circuit, that audio and video recording of law-enforcement officers is constitutionally protected speech, subject only to reasonable time, place, and manner restrictions. Specifically, the Eleventh Circuit has held that the "First Amendment protects the right to gather information about what public officials do on public property, and specifically, a right to record matters of public interest." *Smith v. City of Cumming*, 212 F.3d 1332, 1333 (11th Cir. 2000).

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> Jennifer Morley, Ph.D. President, ACLU of Florida, Greater Tampa Chapter

James Michael Shaw, Jr., Esq. Legal Panel Chair, ACLU of Florida, Greater Tampa Chapter

cc: Office of the State Attorney for the Sixth Judicial Circuit

⁻⁻⁻

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JAMES MICHAEL SHAW, JR., ESQ. LEGAL PANEL CHAIR T/813.594.5603 jshaw@butler.legal



October 19, 2018

Via First Class Mail

The Honorable Chris Nocco Pasco County Sheriff 8700 Citizen's Drive New Port Richey, Florida 34654

AMERICAN CIVIL LIBERTIES UNION OF FLORIDA, GREATER TAMPA CHAPTER

4023 N. ARMENIA AVE. SUITE 450 TAMPA, FL 33607 WWW.ACLUFL.ORG

Re: Florida Security of Communications Act inquiry

Dear Sheriff Nocco:

We are writing for clarification of your Department's policy regarding the enforcement of the Florida Security of Communications Act, Fla. Stat. §§ 934.01-934.50. We also write to encourage your Department, if it has not already, to adopt the policies of several Florida law-enforcement agencies to not arrest or otherwise harass citizens who make audio or video recordings of the conduct of police officers while interacting with members of the public.

As a general matter, the law is well settled, in Florida and other jurisdictions within the Eleventh Circuit, that audio and video recording of law-enforcement officers is constitutionally protected speech, subject only to reasonable time, place, and manner restrictions. Specifically, the Eleventh Circuit has held that the "First Amendment protects the right to gather information about what public officials do on public property, and specifically, a right to record matters of public interest." *Smith v. City of Cumming*, 212 F.3d 1332, 1333 (11th Cir. 2000).

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JAMES MICHAEL SHAW, JR., ESQ. LEGAL PANEL CHAIR T/813.594.5603 jshaw@butler.legal



October 19, 2018

Via First Class Mail

The Honorable Al Nienhuis Hernando County Sheriff 18900 Cortez Blvd. Brooksville, Florida 34601

AMERICAN CIVIL LIBERTIES UNION OF FLORIDA, GREATER TAMPA CHAPTER

4023 N. ARMENIA AVE. SUITE 450 TAMPA, FL 33607 WWW.ACLUFL.ORG

Re: Florida Security of Communications Act inquiry

Dear Sheriff Nienhuis:

We are writing for clarification of your Department's policy regarding the enforcement of the Florida Security of Communications Act, Fla. Stat. §§ 934.01-934.50. We also write to encourage your Department, if it has not already, to adopt the policies of several Florida law-enforcement agencies to not arrest or otherwise harass citizens who make audio or video recordings of the conduct of police officers while interacting with members of the public.

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AMERICAN CIVIL LIBERTIES UNION OF FLORIDA, GREATER TAMPA CHAPTER

> Jennifer Morley, Ph.D. President, ACLU of Florida, Greater Tampa Chapter

James Michael Shaw, Jr., Esq. Legal Panel Chair, ACLU of Florida, Greater Tampa Chapter

cc: Office of the State Attorney for the Fifth Judicial Circuit

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JENNIFER MORLEY, PH.D. PRESIDENT T/ 813.416.4786 jennifermorley@tampabay.rr.com

JAMES MICHAEL SHAW, JR., ESQ. LEGAL PANEL CHAIR T/813.594.5603 jshaw@butler.legal



October 19, 2018

Via First Class Mail

George B. Turner Chief of Police City of Brooksville Police Department 201 Howell Ave. Brooksville, Florida 34601

AMERICAN CIVIL LIBERTIES UNION OF FLORIDA, GREATER TAMPA CHAPTER

4023 N. ARMENIA AVE. SUITE 450 TAMPA, FL 33607 WWW.ACLUFL.ORG

Re: Florida Security of Communications Act inquiry

Dear Chief Turner:

We are writing for clarification of your Department's policy regarding the enforcement of the Florida Security of Communications Act, Fla. Stat. §§ 934.01-934.50. We also write to encourage your Department, if it has not already, to adopt the policies of several Florida law-enforcement agencies to not arrest or otherwise harass citizens who make audio or video recordings of the conduct of police officers while interacting with members of the public.

As a general matter, the law is well settled, in Florida and other jurisdictions within the Eleventh Circuit, that audio and video recording of law-enforcement officers is constitutionally protected speech, subject only to reasonable time, place, and manner restrictions. Specifically, the Eleventh Circuit has held that the "First Amendment protects the right to gather information about what public officials do on public property, and specifically, a right to record matters of public interest." *Smith v. City of Cumming*, 212 F.3d 1332, 1333 (11th Cir. 2000).

Sections 934.03(1)(a) and (4) of the Communications Act provide that, "any person who . . . intentionally intercepts, endeavors to intercept, or procures any other person to intercept or endeavor to intercept any wire, oral, or electronic communication" is guilty of a third-degree felony. Florida

AMERICAN CIVIL LIBERTIES UNION OF FLORIDA, GREATER TAMPA CHAPTER

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The above is just a sampling of the extensive case law affirming the constitutional right to make audio and video recordings of law-enforcement

officers carrying out their official duties while interacting with the public. Therefore, we request a copy of any policy related to your Department's enforcement of the Communications Act. If the Department does not have a policy, we welcome the opportunity to work with your office in developing one that models, and perhaps even improves upon, the policies adopted by police departments in other cities and counties.¹

We respectfully request your written response to our inquiry within sixty days, and feel free to contact James Michael Shaw, Jr., Esq., at 813-594-5603 with any questions you have.

Sincerely,

AMERICAN CIVIL LIBERTIES UNION OF FLORIDA, GREATER TAMPA CHAPTER

> Jennifer Morley, Ph.D. President, ACLU of Florida, Greater Tampa Chapter

James Michael Shaw, Jr., Esq. Legal Panel Chair, ACLU of Florida, Greater Tampa Chapter

cc: Office of the State Attorney for the Fifth Judicial Circuit

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October 19, 2018

Via First Class Mail

The Honorable Chad Chronister Hillsborough County Sheriff P.O. Box 3371 Tampa, Florida 33601-3371

AMERICAN CIVIL
LIBERTIES UNION OF
FLORIDA, GREATER TAMPA
CHAPTER

4023 N. ARMENIA AVE. SUITE 450 TAMPA, FL 33607 WWW.ACLUFL.ORG

Re: Florida Security of Communications Act inquiry

Dear Sheriff Chronister:

We are writing for clarification of your Department's policy regarding the enforcement of the Florida Security of Communications Act, Fla. Stat. §§ 934.01-934.50. We also write to encourage your Department, if it has not already, to adopt the policies of several Florida law-enforcement agencies to not arrest or otherwise harass citizens who make audio or video recordings of the conduct of police officers while interacting with members of the public.

As a general matter, the law is well settled, in Florida and other jurisdictions within the Eleventh Circuit, that audio and video recording of law-enforcement officers is constitutionally protected speech, subject only to reasonable time, place, and manner restrictions. Specifically, the Eleventh Circuit has held that the "First Amendment protects the right to gather information about what public officials do on public property, and specifically, a right to record matters of public interest." *Smith v. City of Cumming*, 212 F.3d 1332, 1333 (11th Cir. 2000).

AMERICAN CIVIL LIBERTIES UNION OF FLORIDA, GREATER TAMPA CHAPTER In *McDonough v. Fernandez-Rundle*, the Eleventh Circuit ruled that the Communications Act did not apply to a plaintiff's recording of a sitdown meeting with police officials because the officials "failed to exhibit the expectation of privacy the statute requires." 862 F.3d 1314, 1319 (11th Cir. 2017). Specifically, the defendants never stated the meeting was confidential, did not prohibit the taking of notes, and did not have any rules posted prohibiting any such recording. *Id.* The court further noted that its interpretation of the wiretapping statute was firmly grounded on Florida state-court decisions. *Id.* at 1320 (citing *State v. Inciarrano*, 473 So. 2d 1272 (Fla. 1985); *Shapiro v. State*, 390 So. 2d 344 (Fla. 1980); *State v. Smith*, 641 So. 2d 849 (Fla. 1994); *Dep't of Ag. & Consumer Serv. v. Edwards*, 654 So. 2d 628 (1st DCA 1995)).

In *Ballance v. City of Greenacres*, 502008CDA012194XXXXMB (Fla. 15th Jud. Cir. Filed Apr. 30, 2008), a Palm Beach County Circuit Court issued a declaratory judgment declaring that "Chapter 934 of the Florida Statutes does not prohibit the audiotaping of oral communications by public officials, without their consent, while performing their official duties in public places." The court explained: "The public is entitled to be on the public street, and, as a result, the activities and communications of the police are public and not private. If other people are free to hear the police officer's communications during the course of doing his duties on the public street, then no subjective expectation of privacy is reasonable and Chapter 934 does not bar anyone from intercepting these communications via audiotape recorder."

We respectfully request your written response to our inquiry within sixty days, and feel free to contact James Michael Shaw, Jr., Esq., at 813-594-5603 with any questions you have.

Sincerely,

AMERICAN CIVIL LIBERTIES UNION OF FLORIDA, GREATER TAMPA CHAPTER

> Jennifer Morley, Ph.D. President, ACLU of Florida, Greater Tampa Chapter

James Michael Shaw, Jr., Esq. Legal Panel Chair, ACLU of Florida, Greater Tampa Chapter

cc: Office of the State Attorney for the Thirteenth Judicial Circuit

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¹ The Pinellas County Sheriff's Office policy, described in a 2016 Tampa Bay Times article, offers a strong model for achieving compliance with the First Amendment by advising "deputies to 'assume every camera or phone is recording their activities' and to 'not order any person to stop observing, photographing or recording' unless it threatens someone's safety or interferes with law enforcement duties." Zachary T. Sampson, *Is video taping police against the law in Florida? Experts say no, but it's still a risk*, TAMPA BAY TIMES, July 8, 2016, available at http://www.tampabay.com/news/courts/is-video-taping-police-against-the-law-in-florida-experts-say-no-but-its/2284638.

JENNIFER MORLEY, PH.D. PRESIDENT T/ 813.416.4786 jennifermorley@tampabay.rr.com

JAMES MICHAEL SHAW, JR., ESQ. LEGAL PANEL CHAIR T/813.594.5603 jshaw@butler.legal



October 19, 2018

Via First Class Mail

Brian Dugan Chief of Police One Police Center 411 N. Franklin Street Tampa, Florida 33602

AMERICAN CIVIL LIBERTIES UNION OF FLORIDA, GREATER TAMPA CHAPTER

4023 N. ARMENIA AVE. SUITE 450 TAMPA, FL 33607 WWW.ACLUFL.ORG

Re: Florida Security of Communications Act inquiry

Dear Chief Dugan:

We are writing for clarification of your Department's policy regarding the enforcement of the Florida Security of Communications Act, Fla. Stat. §§ 934.01-934.50. We also write to encourage your Department, if it has not already, to adopt the policies of several Florida law-enforcement agencies to not arrest or otherwise harass citizens who make audio or video recordings of the conduct of police officers while interacting with members of the public.

As a general matter, the law is well settled, in Florida and other jurisdictions within the Eleventh Circuit, that audio and video recording of law-enforcement officers is constitutionally protected speech, subject only to reasonable time, place, and manner restrictions. Specifically, the Eleventh Circuit has held that the "First Amendment protects the right to gather information about what public officials do on public property, and specifically, a right to record matters of public interest." *Smith v. City of Cumming*, 212 F.3d 1332, 1333 (11th Cir. 2000).

Sections 934.03(1)(a) and (4) of the Communications Act provide that, "any person who . . . intentionally intercepts, endeavors to intercept, or procures any other person to intercept or endeavor to intercept any wire, oral, or electronic communication" is guilty of a third-degree felony. Florida

AMERICAN CIVIL LIBERTIES UNION OF FLORIDA, GREATER TAMPA CHAPTER

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The above is just a sampling of the extensive case law affirming the constitutional right to make audio and video recordings of law-enforcement

officers carrying out their official duties while interacting with the public. Therefore, we request a copy of any policy related to your Department's enforcement of the Communications Act. If the Department does not have a policy, we welcome the opportunity to work with your office in developing one that models, and perhaps even improves upon, the policies adopted by police departments in other cities and counties.¹

We respectfully request your written response to our inquiry within sixty days, and feel free to contact James Michael Shaw, Jr., Esq., at 813-594-5603 with any questions you have.

Sincerely,

AMERICAN CIVIL LIBERTIES UNION OF FLORIDA, GREATER TAMPA CHAPTER

> Jennifer Morley, Ph.D. President, ACLU of Florida, Greater Tampa Chapter

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JAMES MICHAEL SHAW, JR., ESQ. LEGAL PANEL CHAIR T/813.594.5603 jshaw@butler.legal



October 19, 2018

Via First Class Mail

Charlie Vazquez
Chief of Police
Tampa International Airport Police Department
P.O. Box 22287
Tampa, Florida 33622-2287

AMERICAN CIVIL LIBERTIES UNION OF FLORIDA, GREATER TAMPA CHAPTER

4023 N. ARMENIA AVE. SUITE 450 TAMPA, FL 33607 WWW.ACLUFL.ORG

Re: Florida Security of Communications Act inquiry

Dear Chief Vazquez:

We are writing for clarification of your Department's policy regarding the enforcement of the Florida Security of Communications Act, Fla. Stat. §§ 934.01-934.50. We also write to encourage your Department, if it has not already, to adopt the policies of several Florida law-enforcement agencies to not arrest or otherwise harass citizens who make audio or video recordings of the conduct of police officers while interacting with members of the public.

As a general matter, the law is well settled, in Florida and other jurisdictions within the Eleventh Circuit, that audio and video recording of law-enforcement officers is constitutionally protected speech, subject only to reasonable time, place, and manner restrictions. Specifically, the Eleventh Circuit has held that the "First Amendment protects the right to gather information about what public officials do on public property, and specifically, a right to record matters of public interest." *Smith v. City of Cumming*, 212 F.3d 1332, 1333 (11th Cir. 2000).

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AMERICAN CIVIL LIBERTIES UNION OF FLORIDA, GREATER TAMPA CHAPTER

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JENNIFER MORLEY, PH.D. PRESIDENT T/ 813.416.4786 jennifermorley@tampabay.rr.com

JAMES MICHAEL SHAW, JR., ESQ. LEGAL PANEL CHAIR T/813.594.5603 jshaw@butler.legal



October 19, 2018

Via First Class Mail

Kenneth R. Albano Chief of Police 11250 N. 56th Street Temple Terrace, Florida 33617

AMERICAN CIVIL
LIBERTIES UNION OF
FLORIDA, GREATER TAMPA
CHAPTER

4023 N. ARMENIA AVE. SUITE 450 TAMPA, FL 33607 WWW.ACLUFL.ORG

Re: Florida Security of Communications Act inquiry

Dear Chief Albano:

We are writing for clarification of your Department's policy regarding the enforcement of the Florida Security of Communications Act, Fla. Stat. §§ 934.01-934.50. We also write to encourage your Department, if it has not already, to adopt the policies of several Florida law-enforcement agencies to not arrest or otherwise harass citizens who make audio or video recordings of the conduct of police officers while interacting with members of the public.

As a general matter, the law is well settled, in Florida and other jurisdictions within the Eleventh Circuit, that audio and video recording of law-enforcement officers is constitutionally protected speech, subject only to reasonable time, place, and manner restrictions. Specifically, the Eleventh Circuit has held that the "First Amendment protects the right to gather information about what public officials do on public property, and specifically, a right to record matters of public interest." *Smith v. City of Cumming*, 212 F.3d 1332, 1333 (11th Cir. 2000).

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JENNIFER MORLEY, PH.D. PRESIDENT T/813.416.4786 jennifermorley@tampabay.rr.com

JAMES MICHAEL SHAW, JR., ESQ. LEGAL PANEL CHAIR T/813.594.5603 jshaw@butler.legal



October 19, 2018

Via First Class Mail

Ed Duncan Chief of Police 1 Police Place P.O. Box 4709 Plant City, Florida 33566

AMERICAN CIVIL LIBERTIES UNION OF FLORIDA, GREATER TAMPA CHAPTER

4023 N. ARMENIA AVE. SUITE 450 TAMPA, FL 33607 WWW.ACLUFL.ORG

Re: Florida Security of Communications Act inquiry

Dear Chief Duncan:

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AMERICAN CIVIL LIBERTIES UNION OF FLORIDA, GREATER TAMPA CHAPTER

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AMERICAN CIVIL LIBERTIES UNION OF FLORIDA, GREATER TAMPA CHAPTER

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James Michael Shaw, Jr., Esq. Legal Panel Chair, ACLU of Florida, Greater Tampa Chapter

cc: Office of the State Attorney for the Thirteenth Judicial Circuit

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JAMES MICHAEL SHAW, JR., ESQ. LEGAL PANEL CHAIR T/813.594.5603 jshaw@butler.legal



October 19, 2018

Via First Class Mail

The Honorable William O. Farmer, Jr. Sumter County Sheriff 1010 North Main Street Bushnell, Florida 33513-5044

AMERICAN CIVIL LIBERTIES UNION OF FLORIDA, GREATER TAMPA CHAPTER

4023 N. ARMENIA AVE. SUITE 450 TAMPA, FL 33607 WWW.ACLUFL.ORG

Re: Florida Security of Communications Act inquiry

Dear Sheriff Farmer:

We are writing for clarification of your Department's policy regarding the enforcement of the Florida Security of Communications Act, Fla. Stat. §§ 934.01-934.50. We also write to encourage your Department, if it has not already, to adopt the policies of several Florida law-enforcement agencies to not arrest or otherwise harass citizens who make audio or video recordings of the conduct of police officers while interacting with members of the public.

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AMERICAN CIVIL LIBERTIES UNION OF FLORIDA, GREATER TAMPA CHAPTER

> Jennifer Morley, Ph.D. President, ACLU of Florida, Greater Tampa Chapter

James Michael Shaw, Jr., Esq. Legal Panel Chair, ACLU of Florida, Greater Tampa Chapter

cc: Office of the State Attorney for the Fifth Judicial Circuit

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JAMES MICHAEL SHAW, JR., ESQ. LEGAL PANEL CHAIR T/813.594.5603 jshaw@butler.legal



October 19, 2018

Via First Class Mail

Roger D. Odom Chief of Police P.O. Box 649 Center Hill, Florida 33514

AMERICAN CIVIL
LIBERTIES UNION OF
FLORIDA, GREATER TAMPA
CHAPTER

4023 N. ARMENIA AVE. SUITE 450 TAMPA, FL 33607 WWW.ACLUFL.ORG

Re: Florida Security of Communications Act inquiry

Dear Chief Odom:

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cc: Office of the State Attorney for the Fifth Judicial Circuit

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JAMES MICHAEL SHAW, JR., ESQ. LEGAL PANEL CHAIR T/813.594.5603 jshaw@butler.legal



October 19, 2018

Via First Class Mail

The Honorable Grady Judd Polk County Sheriff 1891 Jim Keene Blvd. Winter Haven, FL 33880

AMERICAN CIVIL LIBERTIES UNION OF FLORIDA, GREATER TAMPA CHAPTER

4023 N. ARMENIA AVE. SUITE 450 TAMPA, FL 33607 WWW.ACLUFL.ORG

Re: Florida Security of Communications Act inquiry

Dear Sheriff Judd:

We are writing for clarification of your Department's policy regarding the enforcement of the Florida Security of Communications Act, Fla. Stat. §§ 934.01-934.50. We also write to encourage your Department, if it has not already, to adopt the policies of several Florida law-enforcement agencies to not arrest or otherwise harass citizens who make audio or video recordings of the conduct of police officers while interacting with members of the public.

As a general matter, the law is well settled, in Florida and other jurisdictions within the Eleventh Circuit, that audio and video recording of law-enforcement officers is constitutionally protected speech, subject only to reasonable time, place, and manner restrictions. Specifically, the Eleventh Circuit has held that the "First Amendment protects the right to gather information about what public officials do on public property, and specifically, a right to record matters of public interest." *Smith v. City of Cumming*, 212 F.3d 1332, 1333 (11th Cir. 2000).

AMERICAN CIVIL LIBERTIES UNION OF FLORIDA, GREATER TAMPA CHAPTER In *McDonough v. Fernandez-Rundle*, the Eleventh Circuit ruled that the Communications Act did not apply to a plaintiff's recording of a sitdown meeting with police officials because the officials "failed to exhibit the expectation of privacy the statute requires." 862 F.3d 1314, 1319 (11th Cir. 2017). Specifically, the defendants never stated the meeting was confidential, did not prohibit the taking of notes, and did not have any rules posted prohibiting any such recording. *Id.* The court further noted that its interpretation of the wiretapping statute was firmly grounded on Florida state-court decisions. *Id.* at 1320 (citing *State v. Inciarrano*, 473 So. 2d 1272 (Fla. 1985); *Shapiro v. State*, 390 So. 2d 344 (Fla. 1980); *State v. Smith*, 641 So. 2d 849 (Fla. 1994); *Dep't of Ag. & Consumer Serv. v. Edwards*, 654 So. 2d 628 (1st DCA 1995)).

In *Ballance v. City of Greenacres*, 502008CDA012194XXXXMB (Fla. 15th Jud. Cir. Filed Apr. 30, 2008), a Palm Beach County Circuit Court issued a declaratory judgment declaring that "Chapter 934 of the Florida Statutes does not prohibit the audiotaping of oral communications by public officials, without their consent, while performing their official duties in public places." The court explained: "The public is entitled to be on the public street, and, as a result, the activities and communications of the police are public and not private. If other people are free to hear the police officer's communications during the course of doing his duties on the public street, then no subjective expectation of privacy is reasonable and Chapter 934 does not bar anyone from intercepting these communications via audiotape recorder."

We respectfully request your written response to our inquiry within sixty days, and feel free to contact James Michael Shaw, Jr., Esq., at 813-594-5603 with any questions you have.

Sincerely,

AMERICAN CIVIL LIBERTIES UNION OF FLORIDA, GREATER TAMPA CHAPTER

> Jennifer Morley, Ph.D. President, ACLU of Florida, Greater Tampa Chapter

James Michael Shaw, Jr., Esq. Legal Panel Chair, ACLU of Florida, Greater Tampa Chapter

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JAMES MICHAEL SHAW, JR., ESQ. LEGAL PANEL CHAIR T/813.594.5603 jshaw@butler.legal



October 19, 2018

Via First Class Mail

Chris Nelson
Chief of Police
2 Bobby Green Plaza
Auburndale, Florida 33823

AMERICAN CIVIL
LIBERTIES UNION OF
FLORIDA, GREATER TAMPA
CHAPTER

4023 N. ARMENIA AVE. SUITE 450 TAMPA, FL 33607 WWW.ACLUFL.ORG

Re: Florida Security of Communications Act inquiry

Dear Chief Nelson:

We are writing for clarification of your Department's policy regarding the enforcement of the Florida Security of Communications Act, Fla. Stat. §§ 934.01-934.50. We also write to encourage your Department, if it has not already, to adopt the policies of several Florida law-enforcement agencies to not arrest or otherwise harass citizens who make audio or video recordings of the conduct of police officers while interacting with members of the public.

As a general matter, the law is well settled, in Florida and other jurisdictions within the Eleventh Circuit, that audio and video recording of law-enforcement officers is constitutionally protected speech, subject only to reasonable time, place, and manner restrictions. Specifically, the Eleventh Circuit has held that the "First Amendment protects the right to gather information about what public officials do on public property, and specifically, a right to record matters of public interest." *Smith v. City of Cumming*, 212 F.3d 1332, 1333 (11th Cir. 2000).

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We respectfully request your written response to our inquiry within sixty days, and feel free to contact James Michael Shaw, Jr., Esq., at 813-594-5603 with any questions you have.

Sincerely,

AMERICAN CIVIL LIBERTIES UNION OF FLORIDA, GREATER TAMPA CHAPTER

> Jennifer Morley, Ph.D. President, ACLU of Florida, Greater Tampa Chapter

James Michael Shaw, Jr., Esq. Legal Panel Chair, ACLU of Florida, Greater Tampa Chapter

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JAMES MICHAEL SHAW, JR., ESQ. LEGAL PANEL CHAIR T/813.594.5603 jshaw@butler.legal



October 19, 2018

Via First Class Mail

Joe Hall Chief of Police 450 N. Broadway Ave. Bartow, Florida 33830

AMERICAN CIVIL LIBERTIES UNION OF FLORIDA, GREATER TAMPA CHAPTER

4023 N. ARMENIA AVE. SUITE 450 TAMPA, FL 33607 WWW.ACLUFL.ORG

Re: Florida Security of Communications Act inquiry

Dear Chief Hall:

We are writing for clarification of your Department's policy regarding the enforcement of the Florida Security of Communications Act, Fla. Stat. §§ 934.01-934.50. We also write to encourage your Department, if it has not already, to adopt the policies of several Florida law-enforcement agencies to not arrest or otherwise harass citizens who make audio or video recordings of the conduct of police officers while interacting with members of the public.

As a general matter, the law is well settled, in Florida and other jurisdictions within the Eleventh Circuit, that audio and video recording of law-enforcement officers is constitutionally protected speech, subject only to reasonable time, place, and manner restrictions. Specifically, the Eleventh Circuit has held that the "First Amendment protects the right to gather information about what public officials do on public property, and specifically, a right to record matters of public interest." *Smith v. City of Cumming*, 212 F.3d 1332, 1333 (11th Cir. 2000).

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We respectfully request your written response to our inquiry within sixty days, and feel free to contact James Michael Shaw, Jr., Esq., at 813-594-5603 with any questions you have.

Sincerely,

AMERICAN CIVIL LIBERTIES UNION OF FLORIDA, GREATER TAMPA CHAPTER

> Jennifer Morley, Ph.D. President, ACLU of Florida, Greater Tampa Chapter

James Michael Shaw, Jr., Esq. Legal Panel Chair, ACLU of Florida, Greater Tampa Chapter

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JAMES MICHAEL SHAW, JR., ESQ. LEGAL PANEL CHAIR T/813.594.5603 jshaw@butler.legal



October 19, 2018

Via First Class Mail

Larry M. Holden Chief of Police 16 Bay Street West Davenport, Florida 33837

AMERICAN CIVIL LIBERTIES UNION OF FLORIDA, GREATER TAMPA CHAPTER

4023 N. ARMENIA AVE. SUITE 450 TAMPA, FL 33607 WWW.ACLUFL.ORG

Re: Florida Security of Communications Act inquiry

Dear Chief Holden:

We are writing for clarification of your Department's policy regarding the enforcement of the Florida Security of Communications Act, Fla. Stat. §§ 934.01-934.50. We also write to encourage your Department, if it has not already, to adopt the policies of several Florida law-enforcement agencies to not arrest or otherwise harass citizens who make audio or video recordings of the conduct of police officers while interacting with members of the public.

As a general matter, the law is well settled, in Florida and other jurisdictions within the Eleventh Circuit, that audio and video recording of law-enforcement officers is constitutionally protected speech, subject only to reasonable time, place, and manner restrictions. Specifically, the Eleventh Circuit has held that the "First Amendment protects the right to gather information about what public officials do on public property, and specifically, a right to record matters of public interest." *Smith v. City of Cumming*, 212 F.3d 1332, 1333 (11th Cir. 2000).

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We respectfully request your written response to our inquiry within sixty days, and feel free to contact James Michael Shaw, Jr., Esq., at 813-594-5603 with any questions you have.

Sincerely,

AMERICAN CIVIL LIBERTIES UNION OF FLORIDA, GREATER TAMPA CHAPTER

> Jennifer Morley, Ph.D. President, ACLU of Florida, Greater Tampa Chapter

James Michael Shaw, Jr., Esq. Legal Panel Chair, ACLU of Florida, Greater Tampa Chapter

cc: Office of the State Attorney for the Tenth Judicial Circuit

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JAMES MICHAEL SHAW, JR., ESQ. LEGAL PANEL CHAIR T/813.594.5603 jshaw@butler.legal



October 19, 2018

Via First Class Mail

Gary Hester Chief of Police 35400 Highway 27 Haines City, Florida 33844-1507

AMERICAN CIVIL LIBERTIES UNION OF FLORIDA, GREATER TAMPA CHAPTER

4023 N. ARMENIA AVE. SUITE 450 TAMPA, FL 33607 WWW.ACLUFL.ORG

Re: Florida Security of Communications Act inquiry

Dear Chief Hester:

We are writing for clarification of your Department's policy regarding the enforcement of the Florida Security of Communications Act, Fla. Stat. §§ 934.01-934.50. We also write to encourage your Department, if it has not already, to adopt the policies of several Florida law-enforcement agencies to not arrest or otherwise harass citizens who make audio or video recordings of the conduct of police officers while interacting with members of the public.

As a general matter, the law is well settled, in Florida and other jurisdictions within the Eleventh Circuit, that audio and video recording of law-enforcement officers is constitutionally protected speech, subject only to reasonable time, place, and manner restrictions. Specifically, the Eleventh Circuit has held that the "First Amendment protects the right to gather information about what public officials do on public property, and specifically, a right to record matters of public interest." *Smith v. City of Cumming*, 212 F.3d 1332, 1333 (11th Cir. 2000).

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Sincerely,

AMERICAN CIVIL LIBERTIES UNION OF FLORIDA, GREATER TAMPA CHAPTER

> Jennifer Morley, Ph.D. President, ACLU of Florida, Greater Tampa Chapter

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JAMES MICHAEL SHAW, JR., ESQ. LEGAL PANEL CHAIR T/813.594.5603 jshaw@butler.legal



October 19, 2018

Via First Class Mail

Jeffrey M. O'Dell Chief of Police 8 N. Stewart Ave. Kissimmee, Florida 34741-5463

AMERICAN CIVIL LIBERTIES UNION OF FLORIDA, GREATER TAMPA CHAPTER

4023 N. ARMENIA AVE. SUITE 450 TAMPA, FL 33607 WWW.ACLUFL.ORG

Re: Florida Security of Communications Act inquiry

Dear Chief O'Dell:

We are writing for clarification of your Department's policy regarding the enforcement of the Florida Security of Communications Act, Fla. Stat. §§ 934.01-934.50. We also write to encourage your Department, if it has not already, to adopt the policies of several Florida law-enforcement agencies to not arrest or otherwise harass citizens who make audio or video recordings of the conduct of police officers while interacting with members of the public.

As a general matter, the law is well settled, in Florida and other jurisdictions within the Eleventh Circuit, that audio and video recording of law-enforcement officers is constitutionally protected speech, subject only to reasonable time, place, and manner restrictions. Specifically, the Eleventh Circuit has held that the "First Amendment protects the right to gather information about what public officials do on public property, and specifically, a right to record matters of public interest." *Smith v. City of Cumming*, 212 F.3d 1332, 1333 (11th Cir. 2000).

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> Jennifer Morley, Ph.D. President, ACLU of Florida, Greater Tampa Chapter

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JAMES MICHAEL SHAW, JR., ESQ. LEGAL PANEL CHAIR T/813.594.5603 jshaw@butler.legal



October 19, 2018

Via First Class Mail

Art Bodenheimer Chief of Police 190 N. Seminole Ave. Lake Alfred, Florida 33850

AMERICAN CIVIL LIBERTIES UNION OF FLORIDA, GREATER TAMPA CHAPTER

4023 N. ARMENIA AVE. SUITE 450 TAMPA, FL 33607 WWW.ACLUFL.ORG

Re: Florida Security of Communications Act inquiry

Dear Chief Bodenheimer:

We are writing for clarification of your Department's policy regarding the enforcement of the Florida Security of Communications Act, Fla. Stat. §§ 934.01-934.50. We also write to encourage your Department, if it has not already, to adopt the policies of several Florida law-enforcement agencies to not arrest or otherwise harass citizens who make audio or video recordings of the conduct of police officers while interacting with members of the public.

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Sincerely,

AMERICAN CIVIL LIBERTIES UNION OF FLORIDA, GREATER TAMPA CHAPTER

> Jennifer Morley, Ph.D. President, ACLU of Florida, Greater Tampa Chapter

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JAMES MICHAEL SHAW, JR., ESQ. LEGAL PANEL CHAIR T/813.594.5603 jshaw@butler.legal



October 19, 2018

Via First Class Mail

Michael Teague Chief of Police P.O. Box 126 Lake Hamilton, Florida 33851

AMERICAN CIVIL
LIBERTIES UNION OF
FLORIDA, GREATER TAMPA
CHAPTER

4023 N. ARMENIA AVE. SUITE 450 TAMPA, FL 33607 WWW.ACLUFL.ORG

Re: Florida Security of Communications Act inquiry

Dear Chief Teague:

We are writing for clarification of your Department's policy regarding the enforcement of the Florida Security of Communications Act, Fla. Stat. §§ 934.01-934.50. We also write to encourage your Department, if it has not already, to adopt the policies of several Florida law-enforcement agencies to not arrest or otherwise harass citizens who make audio or video recordings of the conduct of police officers while interacting with members of the public.

As a general matter, the law is well settled, in Florida and other jurisdictions within the Eleventh Circuit, that audio and video recording of law-enforcement officers is constitutionally protected speech, subject only to reasonable time, place, and manner restrictions. Specifically, the Eleventh Circuit has held that the "First Amendment protects the right to gather information about what public officials do on public property, and specifically, a right to record matters of public interest." *Smith v. City of Cumming*, 212 F.3d 1332, 1333 (11th Cir. 2000).

AMERICAN CIVIL LIBERTIES UNION OF FLORIDA, GREATER TAMPA CHAPTER In *McDonough v. Fernandez-Rundle*, the Eleventh Circuit ruled that the Communications Act did not apply to a plaintiff's recording of a sitdown meeting with police officials because the officials "failed to exhibit the expectation of privacy the statute requires." 862 F.3d 1314, 1319 (11th Cir. 2017). Specifically, the defendants never stated the meeting was confidential, did not prohibit the taking of notes, and did not have any rules posted prohibiting any such recording. *Id.* The court further noted that its interpretation of the wiretapping statute was firmly grounded on Florida state-court decisions. *Id.* at 1320 (citing *State v. Inciarrano*, 473 So. 2d 1272 (Fla. 1985); *Shapiro v. State*, 390 So. 2d 344 (Fla. 1980); *State v. Smith*, 641 So. 2d 849 (Fla. 1994); *Dep't of Ag. & Consumer Serv. v. Edwards*, 654 So. 2d 628 (1st DCA 1995)).

In *Ballance v. City of Greenacres*, 502008CDA012194XXXXMB (Fla. 15th Jud. Cir. Filed Apr. 30, 2008), a Palm Beach County Circuit Court issued a declaratory judgment declaring that "Chapter 934 of the Florida Statutes does not prohibit the audiotaping of oral communications by public officials, without their consent, while performing their official duties in public places." The court explained: "The public is entitled to be on the public street, and, as a result, the activities and communications of the police are public and not private. If other people are free to hear the police officer's communications during the course of doing his duties on the public street, then no subjective expectation of privacy is reasonable and Chapter 934 does not bar anyone from intercepting these communications via audiotape recorder."

We respectfully request your written response to our inquiry within sixty days, and feel free to contact James Michael Shaw, Jr., Esq., at 813-594-5603 with any questions you have.

Sincerely,

AMERICAN CIVIL LIBERTIES UNION OF FLORIDA, GREATER TAMPA CHAPTER

> Jennifer Morley, Ph.D. President, ACLU of Florida, Greater Tampa Chapter

James Michael Shaw, Jr., Esq. Legal Panel Chair, ACLU of Florida, Greater Tampa Chapter

¹ The Pinellas County Sheriff's Office policy, described in a 2016 Tampa Bay Times article, offers a strong model for achieving compliance with the First Amendment by advising "deputies to 'assume every camera or phone is recording their activities' and to 'not order any person to stop observing, photographing or recording' unless it threatens someone's safety or interferes with law enforcement duties." Zachary T. Sampson, *Is video taping police against the law in Florida? Experts say no, but it's still a risk*, TAMPA BAY TIMES, July 8, 2016, available at http://www.tampabay.com/news/courts/is-video-taping-police-against-the-law-in-florida-experts-say-no-but-its/2284638.

JAMES MICHAEL SHAW, JR., ESQ. LEGAL PANEL CHAIR T/813.594.5603 jshaw@butler.legal



October 19, 2018

Via First Class Mail

Christopher Velasquez
Chief of Police
133 E. Tillman Ave.
Lake Wales, Florida 33853

AMERICAN CIVIL LIBERTIES UNION OF FLORIDA, GREATER TAMPA CHAPTER

4023 N. ARMENIA AVE. SUITE 450 TAMPA, FL 33607 WWW.ACLUFL.ORG

Re: Florida Security of Communications Act inquiry

Dear Chief Velasquez:

We are writing for clarification of your Department's policy regarding the enforcement of the Florida Security of Communications Act, Fla. Stat. §§ 934.01-934.50. We also write to encourage your Department, if it has not already, to adopt the policies of several Florida law-enforcement agencies to not arrest or otherwise harass citizens who make audio or video recordings of the conduct of police officers while interacting with members of the public.

As a general matter, the law is well settled, in Florida and other jurisdictions within the Eleventh Circuit, that audio and video recording of law-enforcement officers is constitutionally protected speech, subject only to reasonable time, place, and manner restrictions. Specifically, the Eleventh Circuit has held that the "First Amendment protects the right to gather information about what public officials do on public property, and specifically, a right to record matters of public interest." *Smith v. City of Cumming*, 212 F.3d 1332, 1333 (11th Cir. 2000).

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James Michael Shaw, Jr., Esq. Legal Panel Chair, ACLU of Florida, Greater Tampa Chapter

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JAMES MICHAEL SHAW, JR., ESQ. LEGAL PANEL CHAIR T/813.594.5603 jshaw@butler.legal



October 19, 2018

Via First Class Mail

Larry Giddens
Chief of Police
219 N. Massachusetts Ave.
Lakeland, Florida 33801-4972

AMERICAN CIVIL
LIBERTIES UNION OF
FLORIDA, GREATER TAMPA
CHAPTER

4023 N. ARMENIA AVE. SUITE 450 TAMPA, FL 33607 WWW.ACLUFL.ORG

Re: Florida Security of Communications Act inquiry

Dear Chief Giddens:

We are writing for clarification of your Department's policy regarding the enforcement of the Florida Security of Communications Act, Fla. Stat. §§ 934.01-934.50. We also write to encourage your Department, if it has not already, to adopt the policies of several Florida law-enforcement agencies to not arrest or otherwise harass citizens who make audio or video recordings of the conduct of police officers while interacting with members of the public.

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JAMES MICHAEL SHAW, JR., ESQ. LEGAL PANEL CHAIR T/813.594.5603 jshaw@butler.legal



October 19, 2018

Via First Class Mail

Charlie Bird Chief of Police 125 N. Lake Silver Drive, NW Winter Haven, Florida 33881

AMERICAN CIVIL
LIBERTIES UNION OF
FLORIDA, GREATER TAMPA
CHAPTER

4023 N. ARMENIA AVE. SUITE 450 TAMPA, FL 33607 WWW.ACLUFL.ORG

Re: Florida Security of Communications Act inquiry

Dear Chief Bird:

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